

SFC2021 Programme for AMIF, ISF and BMVI

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1. Programme strategy: main challenges and policy responses

Reference: points (a)(iii), (iv), (v) and (ix) Article 22(3) of Regulation (EU) 2021/1060 (CPR)

In Estonia, there has been a significant change in the national strategic planning process compared to the programming of the 2014-2020 period. All strategic planning of the national needs and their financing is central; there is no separate process for programming the EU funds. The planning is source-neutral; the mapping of important strategic goals is done without determining the source of budget. The funding is decided on a rolling basis during the yearly budgeting exercises. This fundamental change in process has also affected the compilation and structure of this programme.

The ISF programme is designed to address the most pressing challenges identified at the national level and complement the national funding. Synergies and consistencies with other programmes and instruments are sought, where possible. Security is addressed in several Union programmes, coherence is integral with other EU funds e.g. AMIF and BMVI which all support actions contributing to the EU's overall security. Furthermore, synergies between the Justice programme and the Citizens, Equality, Rights and Values Programme are relevant in terms of assisting and protecting the victims of crime and judicial training to a lesser extent but also inter-agency cooperation between relevant law enforcement authorities and ensuring connection of LEAs security-related IT-systems to ECRIS-TCN. Also, there is synergy with the EU Customs Programme 2021-27 in terms of responding to security threats and cross-border crime. Similarly, coherence with Cohesion Policy Funds, Horizon Europe and the Digital Europe programme are kept in mind in relevant areas. Simultaneously with the programming of the ISF, the planning of the use of Cohesion Policy Funds is carried out in Estonia, thereby the complementarity and prevention of any overlaps on national level is ensured. The actions to be financed will depend on the resources available and priorities at the time. The precise actions and the source of financing will be agreed during the implementation of the programme in accordance with national procedures.

Synergies with other funds (e.g. AMIF, BMVI) and agencies' toolbox will be sought and overlapping avoided by the thorough communication between the ministries, the European Commission, agencies and other relevant stakeholders.

The long term umbrella strategy Estonia 2035 provides a coherent guidance for policy-makers in different areas. The main national strategy covering the internal security goals is the Internal Security Development Plan (ISDP). The ISDP has been developed in close partnership with all relevant partners and stakeholders (please see Section 4 for more comprehensive overview concerning their input). The priorities highlighted in the ISDP are creating secure living environment (incl. less violence); ensured internal security (incl. fight against organised crime, readiness for crisis); fast and professional help; citizenship, migration and identity administration policy that ensures Estonian development; smart and innovative internal security.

The ISDP 2020-2030 takes into account the relevant EU policies and goals. In Estonia, the responsibility for implementing various relevant policies is intertwined between several ministries and areas of government. Complementarity is sought with national strategies: e.g. Digital Agenda 2020, the general principles of Criminal Policy until 2030, National Security Concept of the Republic of Estonia, the internal security strand in the National Defence Development Plan 2017-2026 and National Radiation Safety Development Plan 2018–2027.

The main keywords that describe the challenges in Estonia cover most of the ISF objectives: cybercrime, money laundering and terrorist financing, terrorism and radicalization, serious and organised crimes, drug trafficking, financial investigations, corruption, detection and confiscating of criminal assets, trafficking in human beings, (sexual) abuse and exploitation of children, forensic capacity, crisis prevention, emergency preparedness, resilience during crisis, repulsion of cyber-attacks, chemical, biological, radiological and nuclear (CBRN) materials and explosives.

The measures to address these challenges include developments and continuity of **information and communication technologies**, smart and innovative **technological tools**, increased **analytical capacity**, (operational) **cooperation** within and between different parties and authorities as well as improved national capabilities incl. through **training** and purchase of relevant **equipment**. **Staffing** the relevant units with sufficient number of skilled professionals is also a necessity. Other keywords are **prevention**, **early warning** and **awareness raising**. **Security research** plays an important role in developing

innovative methods or deploying new technologies.

The goals of the ISF programme can be achieved with the contribution from various authorities in their area of responsibility. The involvement of civil society, other relevant partners and cooperation with the private sector is similarly essential in this area - projects of this nature as well as cooperation with third countries will also be considered when implementing the ISF programme. The support will be given as grants.

As some of the challenges remain the same, the ISF 2021-27 programme will partly focus on similar activities as those of ISFP in the period of 2014-2020.

ISF-Police 2014-2020 has provided valuable complementary resources for implementing the relevant EU *acquis*. The current programme continues to ensure coherence with the application of the Union *acquis*, and where appropriate, action plans, throughout the cycle of the programme and taking into account the new emerging threats. A brief overview of the state of play in **implementing the EU *acquis*** is as follows. Estonia has been following the aims and actions of the **EU Drugs Strategy 2013-2020** and the EU Action Plan on Drugs 2017-2020 by implementing the national strategy document The White Paper on Drug Prevention Policy, adopted in January 2014. Its main objective is to reduce drug use and the resulting harms. It follows the EU's balanced approach to drug policy and is structured around seven pillars: (i) supply reduction; (ii) universal primary prevention; (iii) early detection and intervention; (iv) harm reduction; (v) treatment and rehabilitation; (vi) resocialisation; and (vii) monitoring. The implementation and funding of drug policy activities is done through national strategies that follow the aims of White Paper and therefore the EU Drugs Strategy.

In terms of **EU information systems**, the required works stemming from the regulations are ongoing on a national level.

The **PNR** database is being developed from the ISF 2014-2020. The PNR directive was transposed in February 2019. The PIU unit was set up in May 2018 and from 15 August 2019 there is an automatic comparison of passenger data with the SIS.

According to the PNR directive Annex I, list of the PNR data also consider API data as a part of the PNR. The programme will ensure the processing of API data as a part of the PNR. API regulation (Regulation (EU) 2025/13 of the European Parliament and of the Council of 19 December 2024 on the collection and transfer of advance passenger information for the prevention, detection, investigation and prosecution of terrorist offences and serious crime) implementation will also be addressed with the ISF programme. The **SIS** in the field of police cooperation has been developed under the ISF-Police. Interpol inquiries have been integrated into SIERNE. The recommendations of Schengen Evaluation 2018 and 2023 reports were considered and kept in focus when planning for 2021-2027.

One of the recommendations from the Schengen Evaluation made to Estonia in 2018 is financed from the ISF - development of an interactive e-learning solution on international police cooperation based on practical situations and cases. (see the description of SO2). As for 2023 Schengen evaluation, the recommendation on introducing an automated data loader to the Europol Information System will be financed from the ISF programme.

The other needs stemming the Schengen evaluations in the field of SIS/SIRENE and Police Cooperation will be mostly financed from the national budget, however ISF funding could be used where appropriate. The Prüm II regulation (Regulation (EU) 2024/982 of the European Parliament and of the Council of 13 March 2024 on the automated search and exchange of data for police cooperation) significantly enhances and expands the existing automated data exchange mechanism established under the original Prüm framework. Previously, European Union Member States' law enforcement authorities could exchange DNA profiles, dactyloscopic data and certain vehicle registration data through bilateral channels with all Member States. The updated regulation adds facial images and police records to these three existing categories, enabling the automatic and anonymized exchange of all five data types. This advancement significantly facilitates the prevention, detection, and investigation of crimes, as well as the search for missing persons and the identification of unknown human remains. Given the aforementioned improvements, the Prüm II mechanism has the potential to be a true game-changer for cross-border police co-operation. The **Prüm II** Regulation implementation will be addressed by the ISF programme. (see the description of SO1).

Estonia participates actively in **CEPOL cooperation**. CEPOL National Unit is located in Police and Border Guard College of Estonian Academy of Security Sciences (EASS). EASS is also the Framework Partner of CEPOL. In Estonia cooperation with CEPOL is organised in the format of national network

consisting of 11 agencies having responsibilities in the field of law enforcement.

The training activities for law enforcement officials will take into account the outcomes of the EU Strategic Training Needs Assessment 2022-2025 prepared by CEPOL, special attention will be given to the core capability gaps.

The principles of the Directive (EU) 2022/2557 of the European Parliament and of the Council have been taken over by the Emergency Act.

There are no problems with the transposition and implementation of EU *acquis* in Estonia regarding **anti-corruption measures**. With the Act on Protection of Persons Who Report Work-Related Breaches of European Union Law Estonia has transposed the Directive (EU) 2019/1937 on the protection of persons who report breaches of Union law. There is no separate EU action plan on anti-corruption and until April 2021 when EU Strategy to tackle Organised Crime 2021-2025 was adopted. It can be concluded that activities of Estonia in the area are not in contradiction to EU strategic objectives.

The Commission's 2021 Rule of Law report points out that the Estonian criminal justice system has proven its effectiveness in identifying high-level corruption cases. Measures to strengthen the preventive side include guidelines for lobbying and conflict of interests. The legislative procedure to adopt comprehensive rules on whistleblowers protection is currently ongoing. The asset declaration system was updated to oblige ministers' political advisers to submit a declaration of financial interests.

The transposition of the EU *acquis* related to **trafficking in human beings** into Estonian law has been carried out. Nevertheless, the implementation of measures by different authorities need to be further improved as not all the special measures related to treatment of victims are implemented in everyday work of authorities (e.g. special measures related to hearings). According to Article 2 of the Directive 2011/36/EU of 5 April 2011, Member States shall take the necessary measures to ensure that the following intentional acts are punishable: the recruitment, transportation, transfer, harbouring or reception of persons, including the exchange or transfer of control over those persons, by means of the threat or use of force or other forms of coercion, of abduction, of fraud, of deception, of the abuse of power or of a position of vulnerability or of the giving or receiving of payments or benefits to achieve the consent of a person having control over another person, for the purpose of exploitation. Estonia is dedicated to the full compliance with the definition of the Anti-trafficking Directive as a primary point of reference.

Until April 2021 the latest EU level strategic guidelines in the area of trafficking in human beings were provided in the Communication from the Commission to the European Parliament and the Council „Reporting on the follow-up to the EU Strategy towards the Eradication of trafficking in human beings and identifying further concrete actions”. Estonia is taking relevant actions to address the three priorities outlined in the communication and contributes in relation to the priorities set in the new EU Strategy on Combatting Trafficking in Human Beings.

Estonia has transposed Directive 2021/555/EC defining a set of common minimum rules for the control of the acquisition and possession of **firearms** in the EU, as well as the transfer of firearms to another EU country into national law. The 2017 revision brings substantial improvements to security by making it harder to acquire legally certain high capacity weapons, such as automatic firearms transformed into semi-automatics. The firearms directive also strengthens cooperation between EU countries by improving the exchange of information between EU countries (Estonia has been using IMI since September 2019), and brings substantial improvements to traceability of firearms by improving the tracking of legally held firearms, to reduce the risk of diversion into illegal markets. Commission Implementing Directives (EU) 2019/69 and (EU) 2019/68 have also been transposed into Estonian law. Estonia follows the implementing regulation on common minimum standards for deactivation of firearms. All deactivated firearms are registered by the Estonian Police and their records are stored in the register of service and civilian weapons.

The government of Estonia is in process of renewing its priorities for the **fight against terrorism** in the Internal Security Development Plan (ISDP) 2020-2030. The Strategy will cover all the necessary factors and developments regarding counter-terrorism and violent extremism. ISDP priorities are in conformity with the UN CT Global Strategy, as well as the main principles and priorities of the UN, EU, CoE, OSCE and international law (incl. the protection of human rights). The ISDP is partly restricted.

In December of 2018, the Estonian Parliament passed a bill, which implements UN resolution 2178, the

CoE's Convention on the Prevention of Terrorism Additional Protocol (CETS 217) and EU Directive 2017/541 into national law. Among other things, the bill expanded the notion of victims of terrorism and the elements of crime for the crime of terrorism. The Estonian Parliament adopted amendments to the Penal Code, the Money Laundering and Terrorism Financing Prevention Act and Victim Support Act in December 2018 in accordance with the directive of the EU. The bill also brings Estonian legislation in line with the UN resolution and additional protocol of the Council of Europe convention on the prevention of terrorism. The Chemicals Act was amended with additional requirements to oblige prior authorisation for handling hazardous chemicals and the state supervision and notification of suspicious transactions as well as of loss and theft of the explosive precursor(s). The field of security of radioactive sources is regulated by Radiation Act that is in accordance with EU Council directive 2013/59/Euratom and other international conventions and standards. Estonia is in the process of developing additional capacity to identify and interrupt terrorism-related activities on the internet (the EU initiative to counter terrorist content online in cooperation with private sector, incl. the EU Internet Forum). The implementation of the Terrorist Content Online Regulation will be financed from the state budget. Web constables (police officers working on the internet) cooperate with the Internet Referral Unit of the Europol Counter Terrorism Centre (ECTC) on countering illegal web-content and the violent propaganda.

The **Anti Money Laundering Act** which transposes the Fifth AMLD directive has been adopted in July 2020.

Regarding **cybercrime**, Estonia has set up legislation and implementation of Budapest Convention and penalisation of illicit activities. Internal operative cooperation between law enforcement and judicial authorities is working well and Estonia is looking forward to new legislation regarding the e-evidence.

Estonia has ratified the Council of Europe Convention on the **Protection of Children against Sexual Exploitation and Sexual Abuse** (the Lanzarote Convention). Estonian law is in conformity with the criminal law provisions of the Lanzarote Convention. The activities required for ratification of the Convention are specified in the "Development Plan for Children and Families for 2012–2020" and in the "Violence Prevention strategy for 2015–2020". The topics are also covered in "Action Programme of the Government of the Republic for 2019–2023", which highlights combating sexual crimes related to minors and targeting perpetrators.

Unfortunately it is not feasible to overcome all the current challenges described in the next section solely with the help of the ISF funding. This programme seeks to address these to the maximum extent possible while also leaving a degree of flexibility to be able to respond to future events and changing priorities. The actions to be financed will depend on the resources available and priorities at the time. The precise actions and the source of financing will be agreed during the implementation of the programme in accordance with national procedures.

The programme design and strategy take into account the administrative capacity and governance rules for efficiency and wherever possible simplification measures will be implemented to reduce the administrative burden and enhanced efficiency, effectiveness and economy.

2. Specific Objectives & Technical Assistance

Reference: Article 22(2) and (4) CPR

Selected	Specific objective or Technical assistance	Type of action
<input checked="" type="checkbox"/>	1. Exchange of information	Regular actions
<input type="checkbox"/>	1. Exchange of information	Specific actions
<input checked="" type="checkbox"/>	1. Exchange of information	Annex IV actions
<input checked="" type="checkbox"/>	1. Exchange of information	Operating support
<input type="checkbox"/>	1. Exchange of information	Emergency assistance
<input checked="" type="checkbox"/>	2. Cross-border cooperation	Regular actions
<input checked="" type="checkbox"/>	2. Cross-border cooperation	Specific actions
<input checked="" type="checkbox"/>	2. Cross-border cooperation	Annex IV actions
<input type="checkbox"/>	2. Cross-border cooperation	Operating support
<input type="checkbox"/>	2. Cross-border cooperation	Emergency assistance
<input checked="" type="checkbox"/>	3. Preventing and combating crime	Regular actions
<input checked="" type="checkbox"/>	3. Preventing and combating crime	Specific actions
<input checked="" type="checkbox"/>	3. Preventing and combating crime	Annex IV actions
<input checked="" type="checkbox"/>	3. Preventing and combating crime	Operating support
<input type="checkbox"/>	3. Preventing and combating crime	Emergency assistance
<input checked="" type="checkbox"/>	TA.36(5). Technical assistance - flat rate (Art. 36(5) CPR)	
<input type="checkbox"/>	TA.37. Technical assistance - not linked to costs (Art. 37 CPR)	

2.1. Specific objective: 1. Exchange of information

2.1.1. Description of the specific objective

Creating and modernising different secure information systems and e-solutions is a key when ensuring high level of security. As digitalisation has been one of Estonian flagships for years, it has resulted in a shortage of funding and experienced developers in the market. At the same time, new requirements for the Member States to ensure the full and uniform implementation of the Union *acquis* on security supported information exchange and in relation to Europol data must be met. Gaps in the EU information architecture must also be addressed with appropriate tools. Estonia has successfully set up and adapted national IT systems to ensure the effective connection to security relevant Union information systems and this is an on-going effort.

Estonia plans to use the ISF funding mainly for setting up, adapting and maintaining ICT systems contributing to the objectives of the Fund. It is also necessary to guarantee training of the use of the systems.

The current strategy is that the potential activities considered under this specific objective will mostly focus on the implementation measure (d) (supporting relevant national measures) from Annex II of the ISF regulation. Implementation measure (a) is also a priority - ensuring the uniform application of the Union *acquis* on security by supporting the exchange of relevant information.

If the need arises, implementing measures (b) and (c) may also be considered at later stage of implementation. There are no specific actions planned at the time of programming.

The planned addressing of the implementation measures in Annex II and examples of actions are as follows.

(a) Ensuring the uniform application of the *Union acquis* on security by supporting the exchange of relevant information for example via Prüm, EU PNR and SIS, including through the implementation of recommendations from quality control and evaluation mechanisms such as the Schengen evaluation mechanism and other quality control and evaluation mechanisms.

The current situation concerning the application of the relevant legislation (PNR, SIS, PRÜM) is described in Section 1.

One of the priorities is to keep ensuring further developments and maintenance of the **PNR**. The PNR database has been developed in the frame of the ISF 2014-2020 programme but continuous funding is essential to build on the results of this project. Several study visits are planned in addition to further developments to ensure the reliability of the system and guarantee the compliance with the requirements of the PNR directive and API Regulation (EU) 2025/13. PNR database interacts with the Europol Information System.

The new functionalities in **SIS** should be completed by 2022. Should there be any changes in the timeline or new agreements on SIS in the future; ISF funding may be considered for this. In addition, the proposed measures to establish the **interoperability** between EU large-scale information systems need to be continuously addressed. Estonia plans to use the BMVI programme for this purpose. However, should the need arise, developments necessary to meet the objectives of the ISF regulation may also be considered from this programme.

The capacity to implement the **Regulation on automated data exchange for police cooperation (Prüm II)** will be enhanced.

An indicative list of actions in connection with Annex III include:

- Setting up, adapting and maintaining ICT systems that contribute to the achievement of the ISF objectives, training on the use of such systems, improving the interoperability components and data quality of the systems;
- financing of equipment;
- training for staff and experts in relevant law enforcement and judicial authorities and

administrative agencies;

- financing the cost of staff involved in the actions that are supported by the Fund or actions that are supported by the Fund or actions requiring involvement of staff for technical or security-related reasons.

Other actions within the scope of ISF may be considered during the implementation of the programme, depending on the actual needs and available resources.

An indicative list of actions in connection with Annex IV include:

- Projects which aim to improve the interoperability of EU information systems and national ICT systems, insofar as provided for by Union or Member State law.

(d) Supporting relevant national measures including the interconnection of security-relevant national databases and their connection to Union databases when foreseen in relevant legal bases, if relevant to implement the specific objectives set out in Article 3(2)(a).

The main focus of this programme shall be on supporting the relevant national measures. There are several challenges to better collect, analyse and share information within and between the relevant competent authorities.

It is important that all offenses are dealt with as expeditiously as possible and that the competent authorities have legitimate access to the necessary national and international databases. To this end, the relevant (national) information systems and databases and their interoperability need to be developed, taking into account information security measures and ensuring effective supervision and enforcement.

There are still areas in Estonia where data exchange is not digital and much work is done manually. The **criminal proceedings** are not fully **digitised** which hinders the speed of expertise and does not provide the maximum effective life cycle of evidence. The interaction between the police investigator and the forensic scientist concerning a specific case file still needs to be improved with the use of technology. There is a need for new nationwide monitoring application (e.g. people, vehicles, objects), connected to the SIS and ensuring the fulfilment of international obligations in the fight against terrorism and serious and covert crimes (e.g. cybercrime, money laundering, sexual offenses against children, etc.). Estonia plans to invest both structural funds and national budget into this area; ISF funding is also considered.

There is a shortage of resources for the development of **digital forensics** in Estonia. As crimes move more to the Internet and digitalisation increases, the capacity of the relevant authorities should be increased to cope with the volume of work. There are shortcomings in ICT tools and sector-specific training, which are often funded on a one-off basis, leading to a lack of systemic and sustainable capacity. There is a need for automated solutions for the operative performance of works.

The **surveillance capacity**, incl. data gathering during surveillance activities, and relevant information exchange within and by the criminal police needs to be improved, incl. the upgrading of the national systems and purchasing relevant (ICT) equipment. The operational surveillance procedure tool used by the Estonian law enforcement authorities needs to be updated. It is necessary to develop a new surveillance module to conduct surveillance and tactical analysis as a whole in a single environment with the possibility of performing various queries (incl. to relevant EU information systems) and exchanging information. The surveillance system will be connected with the Europol Information System (EIS) and the SIS.

Money laundering, funding most of the serious and organised crime, is one of the main drivers in the field. To enhance and facilitate the accountability of corporate service providers, financial institutions and virtual currency service providers to prevent **money laundering and terrorist financing**, an appropriate portal for reporting needs to be introduced.

Estonia outsourced a development of risk assessment methodology to put together a new risk assessment for money laundering and terrorist financing in Estonia. Several working groups started in autumn 2019 and the national risk assessment was approved in April 2021.

According to the Schengen evaluation recommendation, the Police and Border Guard Board needs to introduce an automated data loader to the Europol Information System.

Developing capacities of relevant authorities to deal with **open source intelligence** is a priority that needs funding and different sources, incl. the ISF are considered for this purpose.

An indicative list of actions in connection with Annex III include:

- setting up, adapting and maintaining ICT systems that contribute to the achievement of the ISF objectives, training on the use of such systems, improving the interoperability components and data quality of the systems;
- financing of equipment;
- financing the cost of staff involved in the actions that are supported by the Fund or actions that are supported by the Fund or actions requiring involvement of staff for technical or security-related reasons.

Other actions within the scope of ISF may be considered during the implementation of the programme, depending on the actual needs and available resources.

An indicative list of actions in connection with Annex IV include:

- projects which aim to improve the interoperability of EU information systems and national ICT systems, insofar as provided for by Union or Member State law.

Operating support:

Estonia plans to use operating support to better contribute to the achievement of the objectives of the ISF programme. The use of operating support enables to maintain capabilities which are crucial to the Union as a whole.

It is necessary to increase the staffing of the national PIU within the Estonian Police and Border Guard Board (PBGB). The PIU analyses passenger lists, processes post-hit information 24/7 and exchanges information with their counterparts. Recruiting additional officials to the PIU is vital to ensure the required level of data exchange.

There is a consistent need to ensure the maintenance of the PNR system (e.g. security and software upgrades, infrastructure costs - costs required to maintain the servers, licenses, disk space, etc.)

In the field of digital forensics the yearly costs of special software (upgrades, fees, licences) must be guaranteed to deal with the identification, collection, handling and storage of digital evidence.

In the field of cybercrime and OSINT, the yearly maintenance costs of special software and network equipment must be covered to increase and maintain the capacity of the police to systematically manage, analyze and extract incoming information.

For all the mentioned areas, the final beneficiary is the PBGB which is by the statute responsible for security and public order in the state and the investigation and prevention of offences. Depending on national arrangements, funding related to the maintenance of ICT systems may be directed to the IT and Development Centre, Ministry of the Interior which by the statute is responsible for providing necessary ICT services to the Ministry and its area of government.

The possibility of financing other activities is not ruled out.

Financial instruments: n/a.

2.1. Specific objective 1. Exchange of information

2.1.2. Indicators

Reference: point (e) of Article 22(4) CPR

Table 1: Output indicators

ID	Indicator	Measurement unit	Milestone (2024)	Target (2029)
O.1.1	Number of participants in training activities	number	12	37
O.1.2	Number of expert meetings/workshops/study visits	number	2	11
O.1.3	Number of ICT systems set up/adapted/maintained	number	3	9
O.1.4	Number of equipment items purchased	number	6	96

2.1. Specific objective 1. Exchange of information

2.1.2. Indicators

Reference: point (e) of Article 22(4) CPR

Table 2: Result indicators

ID	Indicator	Measurement unit	Baseline	Measurement unit for baseline	Reference year(s)	Target (2029)	Measurement unit for target	Source of data	Comments
R.1.5	Number of ICT systems made interoperable in the Member States/ with security- relevant EU and decentralised information systems/with international databases	number	0	number	2021	3	number	Project reports	
R.1.6	Number of administrative units that have set up new or adapted existing information exchange mechanisms/procedures/tools/guidance for exchange of information with other Member States/EU agencies/international organisations/third countries	number	0	number	2021	3	number	Project reports	
R.1.7	Number of participants who consider the training useful for their work	number	0	share	2021	27	number	Participant feedback survey	
R.1.8	Number of participants who report three months after the training activity that they are using the skills and competences acquired during the training	number	0	share	2021	27	number	Participant feedback survey	

2.1. Specific objective 1. Exchange of information

2.1.3. Indicative breakdown of the programme resources (EU) by type of intervention

Reference: Article 22(5) CPR; and Article 16(12) AMIF Regulation, Article 13(12) ISF Regulation or Article 13(18) BMVI Regulation

Table 3: Indicative breakdown

Type of intervention	Code	Indicative amount (Euro)
Type of action	001.ICT systems, interoperability, data quality (excluding equipment)	13,489,158.61
Type of action	002.Networks, centres of excellence, cooperation structures, joint actions and operations	0.00
Type of action	003.Joint Investigation Teams (JITs) or other joint operations	0.00
Type of action	004.Secondment or deployment of experts	0.00
Type of action	005.Training	0.00
Type of action	006.Exchange of best practices, workshops, conferences, events, awareness-raising campaigns, communication activities	0.00
Type of action	007.Studies, pilot projects, risk assessments	0.00
Type of action	008.Equipment	782,351.25
Type of action	009.Means of transport	0.00
Type of action	010.Buildings, facilities	0.00
Type of action	011.Deployment or other follow-up of research projects	0.00

2.1. Specific objective: 2. Cross-border cooperation

2.1.1. Description of the specific objective

Estonia is active both in bilateral and multilateral cross-border (operational) cooperation at Union level to combat the important serious and organised crime threats to the EU.

There is tight cooperation in operational matters between the Estonian Criminal Police and their counterparts in neighbouring countries in the area of **drug trafficking**. Several Joint Investigation teams have been formed. In addition to competent authorities within and Between Member States, cooperation with international organisations (Europol, Interpol, CEPOL, EMCDDA, UNODC, DEA, etc.) needs to be enhanced. Both the Estonian police and customs authority have placed their Liaison Officers at Europol to facilitate day-to-day information exchange. Trainings, exercises, mutual learning and specialised exchange programmes are useful tools for this purpose. Focus must be on the current trends – notably technological developments and the spread of synthetic opioids, incl. fentanyl. It is crucial to respond better to a globalised drug market by strengthening partnerships between Member States' authorities and other relevant partners, incl. third countries, where relevant.

In the **fight against terrorism**, the Estonian law enforcement agencies are supported by international cooperation within the EU, the Counter *Terrorism* Group CTG, and the European Counter Terrorism Centre at Europol, information exchange at Interpol, counter-terrorism cooperation with UN, NATO, Council of Europe, OSCE and bilateral relations with partner countries.

Coordination and cooperation of law enforcement authorities and other competent authorities dealing with **organised crime** is vital. In the framework of the EU Policy Cycle for organised and serious international crime: EMPACT 2022+, Estonia is planning to participate in the operational action plans for the following areas: excise fraud, Missing Trader Intra Community (MTIC) fraud, new psychoactive substances and synthetic drugs, irregular migration, attacks against information systems (cybercrime), sexual exploitation of children (cybercrime), fraud with non-cash means of payment (cybercrime), firearms smuggling, environmental crime and organised property crime.

It is important for Estonia to emphasise the enhancement of EU inter-agency security cooperation (joint activities, information sharing, etc.). Estonia itself has contributed to this when the first Europol-FRONTX Management Board joint meeting was organised under the auspices of the Estonian Presidency of the Council of the EU and the cooperation principles and activities were agreed.

Under this specific objective Estonia plans to use the ISF funding mainly for increasing coordination and improving inter-agency cooperation of competent authorities at national and Union level and with third countries, where relevant.

The current strategy is that the potential activities of this specific objective will form the most modest part of the programme. The planned focus of this specific objective is to contribute to implementing measures (a): concerning the increased law enforcement operations between Member States, with special emphasis on operational cooperation mechanisms in the context of EMPACT (b) and (c): improving inter-agency cooperation at Union level between Member States, and the relevant Union bodies, offices and agencies as well as at national level among the national authorities; also to increase coordination and cooperation of law enforcement and other competent authorities within and between Member States.

The minimum percentage set for this SO is not reached. This decision stems from the nature and amount of cross-border (joint) operations which cannot be forecast. These operations arise on a rolling basis in each field and Estonia continues to finance these from the state budget when the need occurs or use specially earmarked funds (e.g. funding provided by the Commission). Operational cooperation is of utmost importance and Estonia has and will continue actively participate both in bilateral and multilateral cross-border (operational) cooperation as described in the beginning of this Section. Moreover, there are several actions planned under the SO3 which have a broader purpose and therefore also contribute to the objectives of the SO2 (e.g. study visits and enhancing cooperation in the field of preventing and tackling

corruption, international cooperation in preventing and combating cybercrime).

The current strategy takes into account the country's actual needs and challenges. While using additionally the state budget and other relevant funding possibilities, allocating resources for this specific objective below the level stipulated in the ISF regulation does not jeopardise the achievement of the objective.

The planned addressing of the implementation measures in Annex II and examples of actions are as follows.

(a) Increasing the number of law enforcement operations involving two or more Member States, including, where appropriate, operations involving other relevant actors, in particular through facilitating and improving the use of joint investigation teams, joint patrols, hot pursuits, discreet surveillance and other operational cooperation mechanisms in the context of the EU policy cycle, with special emphasis on cross-border operations.

To reduce excise criminality and excise tax gap in the Baltic region and EU overall, the efficiency and capabilities of the relevant authorities in fight against shadow economy (illegal tobacco, fuel, alcohol) is planned to be increased with the support of ISF.

In cooperation with Spain, several EU member states and third countries (incl. Norway, UK, USA), Frontex and Europol, an European Operational Team (EOT) will be established in the Spanish region 'Costa del Sol', to develop and implement a joint investigative and operational strategy against the main criminal organisations.

An indicative list of actions in connection with Annex III include:

- providing support to thematic or cross-border networks of specialised national units and national contact points to improve mutual confidence, the exchange and dissemination of know-how, information, experience and best practices, the pooling of resources and expertise in joint centres of excellence;
- education and training for staff and experts in relevant law enforcement authorities and administrative agencies;
- financing of equipment.

Other actions within the scope of ISF may be considered during the implementation of the programme, depending on the actual needs and available resources.

An indicative list of actions in connection with Annex IV include:

- Projects which aim to fight the most important threats posed by serious and organised crime, in the framework of EU policy cycle/EMPACT operational actions.

(b) Increasing coordination and cooperation of competent authorities within and between Member States and with other relevant actors, for example through networks of specialised national units, Union networks and cooperation structures, Union centres.

Pursuant to Council Implementing Decision No. 10388/19, in the framework of the Schengen evaluation of Estonian police co-operation, a recommendation has been made that Estonia should develop an interactive and user-friendly **e-learning solution on international police cooperation** based on practical situations and cases. This recommendation is planned to be addressed with the support of the ISF.

In 2019, the Estonian Social Insurance Board identified and assisted 67 victims or alleged victims of **trafficking in human beings**. This is a significant increase compared to 2018 when 12 (alleged) victims were identified. Investigative bodies and victim support organisations continuously carry out international cooperation in criminal matters and in cases with suspicion of trafficking in human beings. Cooperation is important to prevent exposure to human trafficking in host countries and to break up the organised crime groups mediating prostitutes and illegal labour force to reduce trafficking problems in Estonia. Therefore, one of the priorities for Estonia is **operational level cooperation** with third countries, establishing and maintaining reliable contacts, providing training and introducing monitoring methods developed by the Estonian Police and Border Guard Board and if necessary setting up JITs.

An indicative list of actions in connection with Annex III include:

- providing support to thematic or cross-border networks of specialised national units and national contact points to improve mutual confidence, the exchange and dissemination of know-how, information, experience and best practices, the pooling of resources and expertise in joint centres of excellence;
- education and training for staff and experts in relevant law enforcement authorities and administrative agencies.

Other actions within the scope of ISF may be considered during the implementation of the programme, depending on the actual needs and available resources.

(c) Improving inter-agency cooperation at Union level between the Member States, and between Member States, and relevant Union bodies, offices and agencies as well as at national level among the competent authorities in each Member State.

It is essential to explore ways to improve the **cross-border police and customs cooperation** with the involvement of relevant EU bodies (e.g. Europol, EUROJUST). Criminal investigation officers from Estonian customs and police authorities need to be better prepared and informed to prevent and combat all forms of serious and international crime (e.g. drugs, trafficking in human beings, firearms trafficking, euro counterfeiting, money laundering). The secondment of officers for traineeships to the Estonian Liaison Office of Europol is a useful way to promote and improve the effectiveness of transnational operational cooperation (e.g. the use of Joint Investigation teams' capabilities, Joint Analyst Teams (JAT), Controlled Delivery (CD), and other possibilities offered by Europol, for example the Analysis Work Files and SIENA network), cooperation with Europol Counter Terrorism Centre and its units, incl. CBRN, demining and special tactics.

Estonian customs authorities would also benefit from closer operational cooperation with other EU customs administrations for better gathering and analysing information; to identify targets of organised crime; and gathering evidence in criminal proceedings. Study visits may be organised to serve this purpose.

Enhancing preparedness, early warning and response to threats and crisis requires greater cooperation between the authorities involved in CBRNe events, incl. the need to develop international cooperation under the RescEU, EU CBRNe Action Plan and threat assessments on CBRNe and terrorism. Trainings, guidelines, regulations, exercises, case studies, joint investigation teams, testings, participation in seminars and conferences on a national level and abroad contribute to this end.

It is also necessary to enhance inter-agency cooperation between first responders in the rescue services on how to safely react to calls concerning security incidents. This is an area which goes beyond the basic training of rescue services but is essential when co-responding with the police services. The knowledge and best practices of partners from other Member States is similarly crucial.

An indicative list of actions in connection with Annex III include:

- actions that improve resilience as regard emerging threats, including chemical, biological, radiological and nuclear threats;
- providing support to thematic or cross-border networks of specialised national units and national contact points to improve mutual confidence, the exchange and dissemination of know-how, information, experience and best practices, the pooling of resources and expertise in joint centres of excellence;

- education and training for staff and experts in relevant law enforcement authorities and administrative agencies.

Other actions within the scope of ISF may be considered during the implementation of the programme, depending on the actual needs and available resources.

Operating support:

The current strategy does not foresee using the operating support under this specific objective. However, when the need occurs, operating support may be considered.

Financial instruments: n/a.

2.1. Specific objective 2. Cross-border cooperation

2.1.2. Indicators

Reference: point (e) of Article 22(4) CPR

Table 1: Output indicators

ID	Indicator	Measurement unit	Milestone (2024)	Target (2029)
O.2.1	Number of cross-border operations	number	0	1
O.2.1.1	Of which number of joint investigation teams	number	0	1
O.2.1.2	Of which number of EU policy cycle/EMPACT operational actions	number	0	0
O.2.2	Number of expert meetings/workshops/study visits/common exercises	number	37	92
O.2.3	Number of equipment items purchased	number	32	80
O.2.4	Number of transport means purchased for cross-border operations	number	0	0

2.1. Specific objective 2. Cross-border cooperation

2.1.2. Indicators

Reference: point (e) of Article 22(4) CPR

Table 2: Result indicators

ID	Indicator	Measurement unit	Baseline	Measurement unit for baseline	Reference year(s)	Target (2029)	Measurement unit for target	Source of data	Comments
R.2.5	The estimated value of assets frozen in the context of cross-border operations	amount	0	euro	2021	0	amount	Project report	
R.2.6.1	Quantity of illicit drugs seized in the context of cross-border operations - cannabis	kg	0	kg	2021	0	kg	Project report	
R.2.6.2	Quantity of illicit drugs seized in the context of cross-border operations - opioids, including heroin	kg	0	kg	2021	0	kg	Project report	
R.2.6.3	Quantity of illicit drugs seized in the context of cross-border operations - cocaine	kg	0	kg	2021	0	kg	Project report	
R.2.6.4	Quantity of illicit drugs seized in the context of cross-border operations - synthetic drugs, including amphetamine-type stimulants (including amphetamine and methamphetamine) and MDMA	kg	0	kg	2021	0	kg	Project report	
R.2.6.5	Quantity of illicit drugs seized in the context of cross-border operations - new psychoactive substances	kg	0	kg	2021	0	kg	Project report	

ID	Indicator	Measurement unit	Baseline	Measurement unit for baseline	Reference year(s)	Target (2029)	Measurement unit for target	Source of data	Comments
R.2.6.6	Quantity of illicit drugs seized in the context of cross-border operations - other illicit drugs	kg	0	kg	2021	0	kg	Project report	
R.2.7.1	Quantity of weapons seized in the context of cross-border operations - Weapons of war: automatic firearms and heavy firearms (anti-tank, rocket launcher, mortar, etc.)	number	0	number	2021	0	number	Project report	
R.2.7.2	Quantity of weapons seized in the context of cross-border operations - Other short firearms: revolvers and pistols (including salute and acoustic weapons)	number	0	number	2021	0	number	Project report	
R.2.7.3	Quantity of weapons seized in the context of cross-border operations - Other long firearms: rifles and shotguns (including salute and acoustic weapons)	number	0	number	2021	0	number	Project report	
R.2.8	Number of administrative units that have developed/adapted existing mechanisms/procedures/tools/guidance for cooperation with other Member States/EU agencies/international organisations/third countries	number	0	number	2021	22	number	Project reports	

ID	Indicator	Measurement unit	Baseline	Measurement unit for baseline	Reference year(s)	Target (2029)	Measurement unit for target	Source of data	Comments
R.2.9	Number of staff involved in cross-border operations	number	0	number	2021	0	number	Project report	
R.2.10	Number of Schengen Evaluation Recommendations addressed	number	0	number	2021	1	percentage	Project report	

2.1. Specific objective 2. Cross-border cooperation

2.1.3. Indicative breakdown of the programme resources (EU) by type of intervention

Reference: Article 22(5) CPR; and Article 16(12) AMIF Regulation, Article 13(12) ISF Regulation or Article 13(18) BMVI Regulation

Table 3: Indicative breakdown

Type of intervention	Code	Indicative amount (Euro)
Type of action	001.ICT systems, interoperability, data quality (excluding equipment)	0.00
Type of action	002.Networks, centres of excellence, cooperation structures, joint actions and operations	0.00
Type of action	003.Joint Investigation Teams (JITs) or other joint operations	324,900.00
Type of action	004.Secondment or deployment of experts	0.00
Type of action	005.Training	465,000.00
Type of action	006.Exchange of best practices, workshops, conferences, events, awareness-raising campaigns, communication activities	862,500.00
Type of action	007.Studies, pilot projects, risk assessments	0.00
Type of action	008.Equipment	105,001.20
Type of action	009.Means of transport	0.00
Type of action	010.Buildings, facilities	0.00
Type of action	011.Deployment or other follow-up of research projects	0.00

2.1. Specific objective: 3. Preventing and combating crime

2.1.1. Description of the specific objective

When aiming to strengthen the capabilities of the national authorities in relation to combatting and preventing crime, having motivated, skilled and informed people is the key. **Training, shared knowledge and awareness raising** are crucial in this respect. On the other hand, the need for **modern technology**, incl. **IT tools**, and **equipment** cannot be overlooked.

The focus of this specific objective is planned to be on the implementing measures (a) increasing the law enforcement training, exercises and mutual learning; and (d) acquiring relevant equipment to increase preparedness, resilience and adequate response to security threats. The potential activities will also address the implementing measures (b) and (c).

If the need arises, implementing measure (e) may also be considered at later stage of implementation.

The planned addressing of the implementation measures in Annex II and examples of actions are as follows.

(a) Increasing training, exercises and mutual learning, specialised exchange programmes and sharing of best practice in and between Member States' competent authorities, including at local level, and with third countries and other relevant actors.

There is constant need for systematic training in different areas. Training of law enforcement officers has been an important part in the 2014-2020 ISFP programme and this is also a priority in 2021-2027 period. Estonia has also benefited greatly from CEPOL trainings as different authorities have taken part in CEPOL residential activities, webinars, online-trainings, workshops and exchange programs. However, there is also a need for more specific trainings which CEPOL does not offer. Some specific trainings are planned to be financed with the ISF support. The national CEPOL unit was consulted on the design of training activities in the ISF programme to avoid overlaps. The principal rationale for including specific training actions in the programme is that CEPOL generally organizes basic or intermediate level trainings, there is less focus on more specific topics relevant for the advanced level specialists in the narrower fields. In addition, the CEPOL trainings and study visits are for limited numbers of participants per Member State and this is not always sufficient, especially for highly specialised units. In any event, all training activities will be coordinated with CEPOL.

Effective fight against **cybercrime** requires targeted action and is one of the priorities in the ISF programme. Various data thefts and data leaks, ransomware claims and online payment fraud have become commonplace problems in Estonia. Citizens, businesses and public authorities need to be aware of the dangers of ICT and be willing and able to protect themselves. Investigation of cybercrime requires very specific knowledge and skills on how to use digital evidence. The relevant law enforcement authorities need to be sufficiently staffed, trained and equipped to collect and analyse information at the necessary level and ensure the sustainability of activities. In order to alleviate these shortcomings, it is planned to finance activities under both measure (a) and measure (d) – trainings and study visits plus necessary technology and equipment.

Awareness raising on **anti-corruption** activities have become more successful over the years. Corruption offences registered in Estonia: 291 offences in 2017; 376 offences in 2018 and 72 offences in 2019. Detection of high-profile corruption cases continues to be a priority. As corruption is increasingly hidden in Estonia, there is a need for specialisation and systemic collection and analysis of information, which can lead to better detection and prosecution of such crimes. Investigating corruption and **other covert crimes**, requires the provision of tools and professional skills obtained through training, exchange of best practice with external partners, large-scale capture of electronic information and analysis of evidence.

Emphasis is also on raising awareness and conducting studies in the field for better policy decisions.

The likelihood of CBRN incidents has been risen, therefore preparedness for **CBRN** incidents needs more attention, including enhancing relevant know-how and skills in this field.

An indicative list of actions in connection with Annex III include:

- education and training for staff and experts in relevant law enforcement authorities and judicial authorities and administrative agencies, taking into account operational needs and risks analyses, in co-operation with CEPOL and, when applicable, the European Judicial Training Network;
- actions that improve resilience as regards emerging threats, including hybrid threats and chemical, biological, radiological and nuclear threats;
- providing support to thematic or cross-border networks of specialised national units and national contact points to improve mutual confidence, the exchange and dissemination of know-how, information, experience and best practices, the pooling of resources and expertise in joint centres of excellence;
- financing the cost of staff involved in the actions that are supported by the Fund or actions that are supported by the Fund or actions requiring involvement of staff for technical or security-related reasons.

Other actions within the scope of ISF may be considered during the implementation of the programme, depending on the actual needs and available resources.

An indicative list of actions in connection with Annex IV include:

- Projects which aim to prevent and fight cybercrime, in particular child sexual exploitation online, and crimes where the internet is the primary platform for evidence collection.
1. **Exploiting synergies by pooling resources and knowledge and sharing best practices among Member States and other relevant actors, including civil society through, for instance, the creation of joint centres of excellence, the development of joint risk assessments, or common operational support centres for jointly conducted operations.**

Not all extremism leads to violence, but it is important for society, especially parents, teachers, youth workers and officials, to set an example, and intervene to ensure security on both sides. It is important to train primary officials and professionals to recognize the first signs of **radicalisation** and to be able to assess risks and act accordingly in a sensitive way while respecting the fundamental rights of individuals. More than 2000 first level practitioners have been trained in the past under the leadership of the Estonian Ministry of the Interior and the Academy of Security Sciences. In the future, a more systematic approach to training is planned. It is necessary to continue developing the expertise of various professionals, also with the support of international networks such as RAN and ESCN, and to become familiar with practices in partner countries.

To make full use of the potential of the Estonian Academy of Security Sciences (which is also the CEPOL National Unit in Estonia), it could be developed into a **center of excellence for internal security** (e.g in the domains of anti-radicalisation and counter-terrorism, fight against organised crime and cybercrimes; the use of AI). The Center would support planning and strategic development in the field through research, analysis and training, in coordination with CEPOL.

An indicative list of actions in connection with Annex III include:

- education and training for staff and experts in relevant law enforcement authorities and judicial

authorities and administrative agencies, taking into account operational needs and risks analyses, in co-operation with CEPOL and , when applicable, the European Judicial Training Network;

- providing support to thematic or cross-border networks of specialised national units and national contact points to improve mutual confidence, the exchange and dissemination of know-how, information, experience and best practices, the pooling of resources and expertise in joint centres of excellence.

Other actions within the scope of ISF may be considered during the implementation of the programme, depending on the actual needs and available resources.

An indicative list of actions in connection with Annex IV include:

- projects which aim to prevent and counter radicalisation.

1. **Promoting and developing measures, safeguards, mechanisms and best practices for the early identification, protection and support of witnesses, whistle-blowers and victims of crime and to develop partnerships between public authorities and other relevant actors to this effect.**

The biggest challenge in Estonia in the **fight against trafficking in human beings** is the lack of funding of prevention activities. Prevention and awareness-raising activities and training are provided on a small scale and with small repetition interval. Joint trainings for officials dealing with trafficking in human beings are necessary to raise the competence and improve the implementation of EU *acquis*. There is a need for greater awareness of third-country nationals entering Estonia and education of young people at school. Also the relevant training for law enforcement authorities. According to the data from the Labour Inspectorate and the Social Insurance Board, the number of labour disputes with foreigners is increasing and the number of foreigners seeking help from the anti-trafficking hotline is increasing. Educational tools have been produced for schools (supported by the ISF 2014-2020 project), but to facilitate their use, the training scope needs to be widened to include trainers going to schools to adequately change young people's attitudes and future behaviors to prevent trafficking.

Also, the competence and skills of officials, volunteers and other notifiers involved in the fight against trafficking in human beings will be increased on state and local level in order to increase the level of identification of possible victims overall in Estonia.

It is necessary to carry out information campaigns, to work closely with communication companies and education institutions to prevent the **sexual abuse of children**. The idea is to use different expertise and activities for cross-cutting prevention. The purpose is to explore how prevention opportunities can include different parties in new and innovating ways. There is also a need to raise the awareness (with appropriate long-lasting material and campaigns being worked out) and skills (special trainings in Europe and in Estonia) of adults who come into contact with young people to spot victims of abuse and to provide appropriate assistance (such as police officers, child protection officers, teachers, doctors as well as parents). We will offer special trainings to child hotline workers to give appropriate counselling in case of child sexual abuse cases online. The trainings will take into account the Council Conclusions on combatting the sexual abuse of children (12862/19). Raising the capability to identify victims would lead to better safeguarding of children and apprehend offenders in early stages of the activities. The third line of activities is to carry out research and evaluation of programs/services preventing the sexual abuse of children in Estonia.

An indicative list of actions in connection with Annex III include:

- Actions that improve resilience as regards emerging threats, including trafficking via online channels;
- education and training for staff and experts in relevant law enforcement authorities and judicial authorities and administrative agencies, taking into account operational needs and risks analyses, in co-operation with CEPOL and, when applicable, the European Judicial Training Network;

- providing support to thematic or cross-border networks of specialised national units and national contact points to improve mutual confidence, the exchange and dissemination of know-how, information, experience and best practices, the pooling of resources and expertise in joint centres of excellence.

Other actions within the scope of ISF may be considered during the implementation of the programme, depending on the actual needs and available resources.

An indicative list of actions in connection with Annex IV include:

- Projects which aim to prevent and fight cybercrime, in particular child sexual exploitation online, and crimes where the internet is the primary platform for evidence collection.
1. **Acquiring relevant equipment and setting up or upgrading specialised training facilities and other essential security relevant infrastructure to increase preparedness, resilience, public awareness and adequate response to security threats.**

Preparedness for **CBRNe** and **HAZMAT** incidents need more attention, given the changed nature of threats in Europe. It is estimated that over half a million World War II explosives are still in the Estonian soil - the accessibility of these explosive substances is an essential internal security problem in Estonia and carries high risk in terms of possible terrorism or lone offenders. Illegal e-commerce, incl. the import of dangerous substances, are also increasing the likelihood of CBRNe incidents. Relevant know-how and skills, technical ability, the availability of (personal protective) equipment, and specific vehicles (incl. in the area of explosive ordnance disposal) are also crucial. It is closely related to protection of citizens and infrastructure, crisis management and strategic communication. There were many similar actions carried out from 2014-2020 ISF programme (e.g purchasing bomb robots and bomb suits) which have had a major positive impact in the field.

ISF 2014-2020 supported the **updating of the system of early warning** in case of danger of radiation (caused by man-made crisis, e.g. a dirty bomb). It is planned to further upgrade this system and include new functionalities like the analysis of radioactive noble gases.

One area where Estonia plans to contribute more in the near future is the wider and more systematic use of **drones in the fight against crime**. This would considerably improve the capacity to detect and react to security incidents and contributes to the protection of people and public spaces. Professional capacity building in this area will allow the police to react more effectively to security incidents and detect threats in public space. It also supports the police in enhancing cooperation with European Union law enforcement agencies in the fight against serious and organized crime.

Measures for **physical protection of security relevant infrastructure** and/or ensuring their resilience during crisis are crucial. The continuity of the activities of the Police and Border Guard Board, the Rescue Board or other institutions providing essential services in crisis situations must be ensured.

It is also important to enhance the **forensic capacity** to provide forensic expertise.

An indicative list of actions in connection with Annex III include:

- actions that improve resilience as regard emerging threats, including chemical, biological, radiological and nuclear threats;
- financing of equipment and communication systems.

Other actions within the scope of ISF may be considered during the implementation of the programme, depending on the needs and available resources.

Operating support:

Estonia plans to use operating support to better contribute to the achievement of the objectives of the ISF programme. The use of operating support enables to maintain capabilities which are crucial to the Union as a whole.

There is a need to increase the number of staff in the Central Criminal Police Cybercrime Bureau to improve the capacity to collect and analyse the information. Staff costs will be covered by using the operating support. The final beneficiary is the Police and Border Guard Board which is by the statute responsible for security and public order in the state and the investigation and prevention of offences.

Financial instruments: n/a.

2.1. Specific objective 3. Preventing and combating crime

2.1.2. Indicators

Reference: point (e) of Article 22(4) CPR

Table 1: Output indicators

ID	Indicator	Measurement unit	Milestone (2024)	Target (2029)
O.3.1	Number of participants in training activities	number	1,337	3,216
O.3.2	Number of exchange programmes/workshops/study visits	number	28	71
O.3.3	Number of equipment items purchased	number	37	75
O.3.4	Number of transport means purchased	number	0	0
O.3.5	Number of items of infrastructure/security relevant facilities/tools/mechanisms constructed/ purchased/upgraded	number	0	0
O.3.6	Number of projects to prevent crime	number	2	3
O.3.7	Number of projects to assist victims of crime	number	0	1
O.3.8	Number of victims of crimes assisted	number	0	0

2.1. Specific objective 3. Preventing and combating crime

2.1.2. Indicators

Reference: point (e) of Article 22(4) CPR

Table 2: Result indicators

ID	Indicator	Measurement unit	Baseline	Measurement unit for baseline	Reference year(s)	Target (2029)	Measurement unit for target	Source of data	Comments
R.3.9	Number of initiatives developed / expanded to prevent radicalisation	number	0	number	2021	0	number	Project report	
R.3.10	Number of initiatives developed / expanded to protect / support witnesses and whistle- blowers	number	0	number	2021	0	number	Project report	
R.3.11	Number of critical infrastructure/public spaces with new/adapted facilities protecting against security related risks	number	0	number	2021	0	number	Project report	
R.3.12	Number of participants who consider the training useful for their work	number	0	share	2021	2,023	number	Participant feedback survey	
R.3.13	Number of participants who report three months after leaving the training that they are using the skills and competences acquired during the training	number	0	share	2021	941	number	Participant feedback survey	

2.1. Specific objective 3. Preventing and combating crime

2.1.3. Indicative breakdown of the programme resources (EU) by type of intervention

Reference: Article 22(5) CPR; and Article 16(12) AMIF Regulation, Article 13(12) ISF Regulation or Article 13(18) BMVI Regulation

Table 3: Indicative breakdown

Type of intervention	Code	Indicative amount (Euro)
Type of action	001.ICT systems, interoperability, data quality (excluding equipment)	1,117,500.00
Type of action	002.Networks, centres of excellence, cooperation structures, joint actions and operations	0.00
Type of action	003.Joint Investigation Teams (JITs) or other joint operations	0.00
Type of action	004.Secondment or deployment of experts	0.00
Type of action	005.Training	2,667,369.90
Type of action	006.Exchange of best practices, workshops, conferences, events, awareness-raising campaigns, communication activities	562,500.00
Type of action	007.Studies, pilot projects, risk assessments	750,000.00
Type of action	008.Equipment	8,066,566.50
Type of action	009.Means of transport	0.00
Type of action	010.Buildings, facilities	0.00
Type of action	011.Deployment or other follow-up of research projects	0.00

2.2. Technical assistance: TA.36(5). Technical assistance - flat rate (Art. 36(5) CPR)

Reference: point (f) of Article 22(3), Article 36(5), Article 37, and Article 95 CPR

2.2.1. Description

Technical assistance is the precondition that sufficient means and resources are available to achieve the objectives and indicators set in the ISF programme.

TA is used for

- Preparation, implementation, monitoring and control
- Capacity building
- Evaluation and studies, data collection
- Information and communication

Preparation, implementation, monitoring and control

TA is used by the competent officials of Responsible Authority (RA) and Audit Authority (AA). In the Ministry of the Interior there are approximately 10 RA officials responsible for implementation of HOME funds and 2 AA auditors. The TA is used for the RA and AA personnel costs, training, participation in workshops and meetings, etc.

Capacity building

Consultation and sharing of best practices are key factors in successful implementation so that applicants and beneficiaries have the ability to prepare and implement projects. Therefore, the RA also ensures continuous training, counselling and guidance of applicants and beneficiaries funded by the TA.

To reduce the burden on applicants and beneficiaries, the TA is used for novel IT solutions of application, reporting and reimbursement. The SFOS information system will be introduced to simplify the technical procedures, reduce the workload of applicants, beneficiaries and administration, and thus contribute more to substantive activities. The principle of single entry is used as far as possible for electronic applications. In addition, the information system enables the RA to monitor the achievement of results, the progress of commitments and disbursements, the volumes and results of audits, administrative, financial and on-the-spot controls, irregularities and recoveries.

Evaluation and studies, data collection

It is important to ensure that objectives are met in time and resources are used efficiently. Therefore two evaluations are foreseen: the mid-term evaluation in 2024 and final evaluation in 2030. If needed, resources could be used for studies and data collection.

Information and communication

The TA is also used for communication and publication activities (see p 7.)

2.2. Technical assistance TA.36(5). Technical assistance - flat rate (Art. 36(5) CPR)

2.2.2. Indicative breakdown of technical assistance pursuant to Article 37 CPR

Table 4: Indicative breakdown

Type of intervention	Code	Indicative amount (Euro)
Intervention field	034.Information and communication	17,515.71
Intervention field	035.Preparation, implementation, monitoring and control	1,488,835.21
Intervention field	036.Evaluation and studies, data collection	122,609.96
Intervention field	037.Capacity building	122,609.96

3. Financing plan

Reference: point (g) Article 22(3) CPR

3.1. Financial appropriations by year

Table 5: Financial appropriations per year

Allocation type	2021	2022	2023	2024	2025	2026	2027	Total
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3.2. Total financial allocations

Table 6: Total financial allocations by fund and national contribution

Specific objective (SO)	Type of action	Basis for calculation Union support (total or public)	Union contribution (a)	National contribution (b)=(c)+(d)	Indicative breakdown of national contribution		Total (e)=(a)+(b)	Co-financing rate (f)=(a)/(e)
					Public (c)	Private (d)		
Exchange of information	Regular actions	Total	4,481,105.86	1,493,701.95	1,493,701.95	0.00	5,974,807.81	75.0000000418%
Exchange of information	Annex IV actions	Total	5,501,636.25	1,833,878.75	1,833,878.75	0.00	7,335,515.00	75.0000000000%
Exchange of information	Operating support	Total	4,288,767.75	1,429,589.25	1,429,589.25	0.00	5,718,357.00	75.0000000000%
Total Exchange of information			14,271,509.86	4,757,169.95	4,757,169.95	0.00	19,028,679.81	75.0000000131%
Cross-border cooperation	Regular actions	Total	1,327,500.00	442,500.00	442,500.00	0.00	1,770,000.00	75.0000000000%
Cross-border cooperation	Specific actions	Total	429,901.20	47,766.80	47,766.80	0.00	477,668.00	90.0000000000%
Cross-border cooperation	Annex IV actions	Total	0.00	0.00	0.00	0.00	0.00	
Total Cross-border cooperation			1,757,401.20	490,266.80	490,266.80	0.00	2,247,668.00	78.1877572666%
Preventing and combating crime	Regular actions	Total	9,922,867.50	3,307,622.50	3,307,622.50	0.00	13,230,490.00	75.0000000000%
Preventing and combating crime	Specific actions	Total	436,068.90	48,452.10	48,452.10	0.00	484,521.00	90.0000000000%
Preventing and combating crime	Annex IV actions	Total	1,687,500.00	562,500.00	562,500.00	0.00	2,250,000.00	75.0000000000%
Preventing and combating crime	Operating support	Total	1,117,500.00	372,500.00	372,500.00	0.00	1,490,000.00	75.0000000000%
Total Preventing and combating crime			13,163,936.40	4,291,074.60	4,291,074.60	0.00	17,455,011.00	75.4163741289%
Technical assistance - flat rate (Art. 36(5) CPR)			1,751,570.84				1,751,570.84	100.0000000000%
Grand total			30,944,418.30	9,538,511.35	9,538,511.35	0.00	40,482,929.65	76.4381890529%

3.3. Transfers

Table 7: Transfers between shared management funds¹

Transferring fund	Receiving fund						
	AMIF	BMVI	ERDF	ESF+	CF	EMFAF	Total
ISF							

¹Cumulative amounts for all transfers during programming period.

Table 8: Transfers to instruments under direct or indirect management¹

Instrument	Transfer Amount
	0.00

¹Cumulative amounts for all transfers during programming period.

4. Enabling conditions

Reference: point (i) of Article 22(3) CPR

Table 9: Horizontal enabling conditions

Enabling condition	Fulfilment of enabling condition	Criteria	Fulfilment of criteria	Reference to relevant documents	Justification
1. Effective monitoring mechanisms of the public procurement market	Yes	Monitoring mechanisms are in place that cover all public contracts and their procurement under the Funds in line with Union procurement legislation. That requirement includes: 1. Arrangements to ensure compilation of effective and reliable data on public procurement procedures above the Union thresholds in accordance with reporting obligations under Articles 83 and 84 of Directive 2014/24/EU and Articles 99 and 100 of Directive 2014/25/EU.	Yes	Public Procurement Register- https://riigihanked.riik.ee ; Public Procurement Act- www.riigiteataja.ee/en/eli/ee/505092017003/consolide/current ; Competition Act- www.riigiteataja.ee/en/eli/ee/505092017003/consolide/current ; Information from the MoF- https://fin.ee/riigihanked-riigiabi-osalused/riigihanked#riigihangete-valdkon	Public contracts above the national threshold and procurement under EU procurement law are published and executed on the central e-procurement portal “Public Procurement Register” managed by the Ministry of Finance (MoF) in accordance with Reg (EU) 2019/1780. MoF is responsible for monitoring, reporting and consulting pursuant to Art 83 and 84 of EU 2014/24 and Art 99 and 100 of EU 2014/25. Monitoring and reporting are based on data retrieved from the Central Public Procurement Register.
		2. Arrangements to ensure the data cover at least the following elements: a. Quality and intensity of competition: names of winning bidder, number of initial bidders and contractual value; b. Information on final price after completion and on participation of SMEs as direct bidders, where national systems provide such information.	Yes	Public Procurement Register (PPR)- https://riigihanked.riik.ee ; Information from the MoF- https://www.fin.ee/riigihanked-riigiabi-osalused-kinnisvara/riigihanked	a. the names of the successful tenderers, the indicative number of tenderers and the contract value shall be published in the public procurement register in the form of a contract award notice in accordance with Commission Reg EU 2019/1780. b. After completion of procurement, the contracting authority will publish the contract-specific information on the final price in the public procurement register. Information on the participation of SMEs as direct tenderers is published in the scheme award notice – 100 % of e-procurement is carried out in a central procurement register.
		3. Arrangements to ensure monitoring and analysis of the data by the competent	Yes	Public Procurement Register (PPR)- https://riigihanked.riik.ee	3. The authority responsible for state supervision (monitoring) and analysis is the

Enabling condition	Fulfilment of enabling condition	Criteria	Fulfilment of criteria	Reference to relevant documents	Justification
		national authorities in accordance with article 83 (2) of directive 2014/24/EU and article 99 (2) of directive 2014/25/EU.		Public Procurement and State Aid Department of the MoF: https://www.rahendusministeerium.ee/sites/default/files/rmv_traamat_unit_files/riigihangete_ja_riigiabi_osakond_0.pdf ; Information from the MoF - https://www.fin.ee/en/public-procurement-state-aid-and-assets/public-procurement-policy/state-supervision	Ministry of Finance. Monitoring obligations are laid down in the Public Procurement Act. 4 people are responsible for monitoring and one person is responsible for the overall analysis of public procurement data.
		4. Arrangements to make the results of the analysis available to the public in accordance with article 83 (3) of directive 2014/24/EU and article 99 (3) directive 2014/25/EU.	Yes	Public Procurement Register (PPR)- https://riigihanked.riik.ee ; Public Procurement and State Aid Department of the MoF: https://www.rahendusministeerium.ee/sites/default/files/rmv_traamat_unit_files/riigihangete_ja_riigiabi_osakond_0.pdf ; Reports, data- https://fin.ee/riigihanked-riigiabi-osalused/riigihanked#riigihangete-valdkon	4. The yearly overview is published at website of Ministry of Finance.
		5. Arrangements to ensure that all information pointing to suspected bid-rigging situations is communicated to the competent national bodies in accordance with Article 83(2) of Directive 2014/24/EU and Article 99(2) of Directive 2014/25/EU.	Yes	Public Procurement Register (PPR)- https://riigihanked.riik.ee ; Public Procurement and State Aid Department of the MoF: https://www.rahendusministeerium.ee/sites/default/files/rmv_traamat_unit_files/riigihangete_ja_riigiabi_osakond_0.pdf ; Information from the MoF - https://www.fin.ee/en/public-procurement-state-aid-and-assets/public-procurement-policy/state-supervision	The Public Procurement Act provides that if circumstances that become known during supervision may give rise to suspicion of an offense that is not a misdemeanor as provided for in § 213–215 of the Public Procurement Act, or if the circumstances have the characteristics of a possible corruption case, the Ministry of Finance shall notify the investigating authority or the prosecutor's office of the circumstances known to it. In this sense, the Competition Authority is also an investigating authority and the competent authority for supervising compliance with the Competition Act (see § 54), which

Enabling condition	Fulfilment of enabling condition	Criteria	Fulfilment of criteria	Reference to relevant documents	Justification
					must be notified of violations. The website of the Ministry of Finance contains information that in the event of suspicion of possible cooperation between undertakings that harms competition, the Competition Authority must be notified.
3. Effective application and implementation of the Charter of Fundamental Rights	Yes	<p>Effective mechanisms are in place to ensure compliance with the Charter of Fundamental Rights of the European Union ('the Charter') which include:</p> <p>1. Arrangements to ensure compliance of the programmes supported by the Funds and their implementation with the relevant provisions of the Charter.</p>	Yes	<p>Constitution - www.riigiteataja.ee/en/eli/530122020003/consolidated</p> <p>Act on the Implementation of ESI and HOME Funds (ÜSS), www.riigiteataja.ee/akt/11102022001</p> <p>UN Reports – Estonia - https://tbinternet.ohchr.org/_layouts/15/treatybodyexternal/Download.aspx?symbolno=HRI%2fCORE%2fEST%2f2015&Lang=en)</p> <p>Gender Equality Act - https://www.riigiteataja.ee/akt/106072012022?leiaKehtiv</p> <p>Equal Treatment Act - https://www.riigiteataja.ee/akt/126042013009?leiaKehtiv</p> <p>Chancellor of Justice - https://www.oiguskantsler.ee/et</p>	To ensure consistency with the Charter Estonia has a mechanism established through national law and international agreements. Among others Section I of the Charter (dignity, § 1-5) in the Constitution § 10, 17, 18, 20, 29. Section II (freedoms, § 6-19) Constitution § 20, 26, 27, 29, 31, 32, 36-38, 40, 41, 43, 47, the Personal Data Protection Act and the Act on Granting International Protection to Aliens. Section III (equality, § 20-26) § 12 and 28 of the Constitution, the Equal Treatment Act, the Gender Equality Act. Title IV (solidarity, § 27-38), § 27-29 of the Constitution, Employment Contracts Act. Title V (citizens' rights, § 39-46), § 3, 12, 34, 44, 46 of the Constitution, Administrative Procedure Act. According to § 7 (3) of the ÜSS, each Implementing Body centrally coordinates and monitors in its field how the support enables to maintain the base principles of the strategy "Estonia 2035" (including the values of the Charter) and contributing to the achievement of goals. The requirement of compliance with the Charter is foreseen in the horizontal project selection criteria. MA provides trainings on fundamental rights.
		2. Reporting arrangements to the monitoring committee regarding cases of non-compliance of operations supported by the Funds with the Charter and complaints	Yes	Monitoring Committee - https://siseministeerium.ee/seirekomisjon	The monitoring committee includes partners who monitor the implementation of the Charter and whose task is to present the consolidated vision and, if necessary,

Enabling condition	Fulfilment of enabling condition	Criteria	Fulfilment of criteria	Reference to relevant documents	Justification
		regarding the Charter submitted in accordance with the arrangements made pursuant to Article 69(7).			<p>problems in their field to the monitoring committee (e.g. the Commissioner for Gender Equality and Equal Treatment, the Estonian Chamber of Disabled People, the Estonian Human Rights Centre).</p> <p>Upon request of the partner overseeing the implementation of the Charter, discussion point is added to the agenda. In accordance with the working procedures of the monitoring committee, which were approved at the first meeting, the representative of the Chancellor of Justice gives, if necessary, an overview of complaints submitted to him/her where the activities supported by the funds did not comply with the Charter or the UN Convention on the Rights of Persons with Disabilities. The Secretariat of the Monitoring Committee makes a request to the Chancellor of Justice before the meeting and, in the case, there are complaints, the discussion point is added to the agenda. The monitoring committee has an e-mail address through which all members of the monitoring committee can open a discussion or propose agenda points.</p>
4. Implementation and application of the United Nations Convention on the rights of persons with disabilities (UNCRPD) in accordance with Council Decision	Yes	<p>A national framework to ensure implementation of the UNCRPD is in place that includes:</p> <p>1. Objectives with measurable goals, data collection and monitoring mechanisms.</p>	Yes	<p>Welfare Development Plan - https://www.sm.ee/et/heaolu-arengukava-2023-2030</p> <p>Estonia 2035 - https://valitsus.ee/strateegia-cesti-2035-arengukavad-ja-planeering/strateegia/materjalid</p>	Ensuring the protection of the rights of people with disabilities is divided between different strategies. The policy strategy for the protection of the rights of people with disabilities is set out in the “Welfare Development Plan 2023–2030”. The challenges of the target group, policy measures and relevant indicators are described in the programmes of the same development plan. The umbrella strategy

Enabling condition	Fulfilment of enabling condition	Criteria	Fulfilment of criteria	Reference to relevant documents	Justification
2010/48/EC					<p>“Estonia 2035” also covers requirements of the UNCRPD.</p> <p>Statistics on the situation of people with disabilities are collected by Statistics Estonia through the Estonian Social Survey, the Estonian Labour Force Survey, the Working Life Survey and the Household Budget Survey, as well as relevant health, ageing and pension surveys. The Ministry of Social Affairs publishes regular social welfare statistics and, where necessary, conducts specific surveys.</p>
		2. Arrangements to ensure that accessibility policy, legislation and standards are properly reflected in the preparation and implementation of the programmes.	Yes	<p>Advisory Board for Persons with Disabilities - https://www.oiguskantsler.ee/et/puuetega-inimeste-n%C3%B5ukoda</p> <p>Consumer Protection and Technical Surveillance Authority (CPTSA) (https://www.ttja.ee/ariklient/ehitised-ehitamise/ligipaasetavus)</p> <p>Requirements for buildings arising from the special needs of people with disabilities (https://www.riigiteataja.ee/akt/131052018055)</p> <p>Requirements for living space (https://www.riigiteataja.ee/akt/103072015034?leiaKehtiv)</p>	<p>Accessibility is a strategic goal and fundamental principle of "Estonia 2035" within the meaning of Article 9 of the UNCRPD. In order to develop a comprehensive accessibility policy, the Government established an accessibility task force in 2019. The Equality Competence Centre provides advice to MA and beneficiaries on accessibility and equal opportunities and approves conditions of giving support and monitors the fulfillment of UNCRPD requirements.</p> <p>In 2018, the regulations “Requirements for buildings arising from the special needs of people with disabilities” and “Requirements for living space” entered into force.</p> <p>Since 1 January 2019, the Consumer Protection and Technical Regulatory Authority (CPTRA) monitors the implementation of respective legislation on</p>

Enabling condition	Fulfilment of enabling condition	Criteria	Fulfilment of criteria	Reference to relevant documents	Justification
					accessibility of the physical environment and the EU Accessibility Directive (EU) 2019/882.
		3. Reporting arrangements to the monitoring committee regarding cases of non-compliance of operations supported by the Funds with the UNCRPD and complaints regarding the UNCRPD submitted in accordance with the arrangements made pursuant to Article 69(7).	Yes	<p>Monitoring Committee - https://siseministeerium.ee/seirekomisjon</p> <p>Advisory Board for Persons with Disabilities - https://www.oiguskantsler.ee/et/puuetega-inimeste-n%C3%B5ukoda</p> <p>Chancellor of Justice - https://www.oiguskantsler.ee/</p> <p>Act of Chancellor of Justice - https://www.riigiteataja.ee/akt/%C3%95KS</p>	<p>As of 1 January 2019, the Chancellor of Justice (CJ) is responsible for promoting, protecting and monitoring the implementation of the UNCRPD. In 2019, the Advisory Board for Persons with Disabilities was established under the CJ, with the aim of advising the CJ on the promotion, protection and monitoring of the rights of persons with disabilities. The Advisory Board is established under Article 33(3) of the UNCRPD.</p> <p>For ISF projects, the contact point is the monitoring committee (MC), which consists of the relevant umbrella organizations and, if necessary, the MA expands the list of partners. The Estonian Chamber of Disabled People, the CJ and the Commissioner for Gender Equality and Equal Treatment are invited to the meetings of the monitoring committee.</p> <p>Representative of the CJ provides, if necessary, an overview of the complaints at the MC meeting.</p> <p>Members of the MC may propose additional meetings or an additional agenda item if a case arises in which an activity supported by the funds does not comply with the UNCRPD.</p>

5. Programme authorities

Reference: point (k) of Article 22(3) and Articles 71 and 84 CPR

Table 10: Programme authorities

Programme Authority	Name of the institution	Contact name	Position	Email
Managing authority	Estonian Ministry of the Interior	Tarmo Miilits	Permanent Secretary	info@siseministeerium.ee
Audit authority	Estonian Ministry of the Interior	Tarmo Olgo	Head of the Internal Audit Department	tarmo.olgo@siseministeerium.ee
Body which receives payments from the Commission	Estonian Ministry of Finance	Marge Kaljas	Advisor of the Treasury Department	marge.kaljas@fin.ee

6. Partnership

Reference: point (h) of Article 22(3) CPR

The preparation of the ISF programme is based on the principle of transparency. All relevant stakeholders were given an opportunity to contribute to resolving Estonia's current and future challenges in implementing internal security policy.

In Estonia, the strategic planning of the national needs and their financing is centralized. There is no separate process (incl. involvement of partners and stakeholders) for programming the EU funds. The planning is source-neutral; the mapping of important strategic goals is done in the process of developing national strategies.

The ISF programme for 2021-2027 has planned hand in hand with preparing the long-term national umbrella strategy "Estonia 2035" and the "Internal Security Development Plan". An overview of compiling the strategies is found on following websites: <https://www.riigikantselei.ee/et/Eesti2035> and <https://www.siseministeerium.ee/et/STAK2030>.

The process started in the spring of 2018. At the end of 2018 and the beginning of 2019, consultations with other ministries and umbrella organizations took place. Additionally, discussions were held in all counties. County Security Councils, other institutions related to internal security in the county, interest groups and representatives of civil society organizations, city and rural municipality leaders, and the county development centers were invited to the discussions. In total, more than 100 stakeholders contributed to preparing the long-term strategy. The discussions were summarized and used in the preparation of the "Internal Security Development Plan 2020–2030".

The development plan was submitted for public consultation through the dedicated web platform. The same system was used to get an approval from all ministries and the Government Office, and an opinion of the Association of Estonian Cities and Municipalities.

The financing for meeting the goals set in strategies are decided during the annual discussions of national budget, which guarantees synergy with national and other resources and enables to avoid double financing.

The implementation of the Internal Security Development Plan is monitored by the sectoral committee which consists of representatives from relevant authorities, intermediate bodies and partners.

There is a common committee to monitor the implementation of the BMVI, ISF and AMIF. This monitoring committee consists of the same parties which are members of the sectoral committees of the Internal Security Development Plan. In addition, bodies responsible for promoting social inclusion, fundamental rights, rights of persons with disabilities, gender equality and non-discrimination are involved.

7. Communication and visibility

Reference: point (j) of Article 22(3) CPR

The communication of EU funds aims to ensure target group awareness of EU support through comprehensive, open and relevant communication.

A single website portal providing access to all programmes covered by CPR will be established by the State Shared Service Centre (SSSC). The website portal will be made available in English and Russian as well, since surveys show that the Russian-speaking population is less aware of support measures.

The Ministry of the Interior ensures the continuation of dedicated website for the HOME funds covering the programmes' objectives, activities, available funding opportunities and achievements. Estonia will ensure transparency on the implementation of the national programme and publishes a list of actions supported by each programme.

Both the single website portal as well as HOME funds website are designed and constructed to comply with the WCAG 2.0 AA Accessibility Guidelines. This means that certain technical tools and content creation principles have been used to help consumers with visual, hearing, physical, speech, cognitive, language, learning, and neurological disabilities use the content of the website.

A Facebook page is used to communicate HOME funds' open calls for proposals and achievements of projects.

The communication coordinator in the SSSC will lead the national communication network to ensure central visibility, transparency and communication activities. Furthermore, it will hold a yearly national Europe Day in association with the European Commission Representation in Estonia.

A dedicated HOME funds communication officer is appointed within the Ministry of the Interior.

Technical Assistance is used for communication activities.

Indicators:

1. Audio storytelling through five (5) podcasts to rise awareness of the projects financed from the HOME funds during the new period. Podcasts will be part of the regular podcasts published by the Ministry of the Interior.
2. At least four (4) major information activities during the new period to present the achievements for the target audience.
3. At least four (4) digital media content created, including visual content such as illustrations and video materials to introduce the HOME funds in Estonia.
4. New social media channels (Facebook, Youtube) developed for the Home funds in Estonia to reach out to a wider audience. Creating new content and cross-referencing on other similar social media accounts to grow following.

8. Use of unit costs, lump sums, flat rates and financing not linked to costs

Reference: Articles 94 and 95 CPR

Intended use of Articles 94 and 95 CPR	Yes	No
From the adoption, the programme will make use of reimbursement of the Union contribution based on unit costs, lump sums and flat rates under the priority according to Article 94 CPR	<input type="checkbox"/>	<input checked="" type="checkbox"/>
From the adoption, the programme will make use of reimbursement of the Union contribution based on financing not linked to costs according to Article 95 CPR	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Appendix 1: Union contribution based on unit costs, lump sums and flat rates

A. Summary of the main elements

Specific objective	Estimated proportion of the total financial allocation within the specific objective to which the SCO will be applied in %	Type(s) of operation covered		Indicator triggering reimbursement (2)		Unit of measurement for the indicator triggering reimbursement	Type of SCO (standard scale of unit costs, lump sums or flat rates)	Amount (in EUR) or percentage (in case of flat rates) of the SCO
		Code(1)	Description	Code(2)	Description			

(1) This refers to the code in Annex VI of the AMIF, BMVI and ISF Regulations

(2) This refers to the code of a common indicator, if applicable

Appendix 1: Union contribution based on unit costs, lump sums and flat rates

B. Details by type of operation

C. Calculation of the standard scale of unit costs, lump sums or flat rates

1. Source of data used to calculate the standard scale of unit costs, lump sums or flat rates (who produced, collected and recorded the data, where the data is stored, cut-off dates, validation, etc.)

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2. Please specify why the proposed method and calculation based on Article 94(2) CPR is relevant to the type of operation.

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3. Please specify how the calculations were made, in particular including any assumptions made in terms of quality or quantities. Where relevant, statistical evidence and benchmarks should be used and, if requested, provided in a format that is usable by the Commission.

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4. Please explain how you have ensured that only eligible expenditure was included in the calculation of the standard scale of unit cost, lump sum or flat rate.

5. Assessment of the audit authority(ies) of the calculation methodology and amounts and the arrangements to ensure the verification, quality, collection and storage of data.

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Appendix 2: Union contribution based on financing not linked to costs

A. Summary of the main elements

Specific objective	The amount covered by the financing not linked to costs	Type(s) of operation covered		Conditions to be fulfilled/results to be achieved triggering reimbursesment by the Commission	Indicators		Unit of measurement for the conditions to be fulfilled/results to be achieved triggering reimbursement by the Commission	Envisaged type of reimbursement method used to reimburse the beneficiary(ies)
		Code(1)	Description		Code(2)	Description		

(1) Refers to the code in Annex VI of the AMIF, BMVI and ISF Regulations.

(2) Refers to the code of a common indicator, if applicable.

B. Details by type of operation

Appendix 3

Thematic facility (Article 11 AMIF Reg., Article 8 BMVI Reg., Article 8 ISF Reg.)

Procedure reference		Programme version		Status	Accept/Decline date	Comments
C(2021)8460 - 26 Nov 2021 - 1		1.1		Accepted	16 Aug 2022	
Specific objective	Modality	Type of intervention	Union contribution	Pre-financing rate	Description of the action	
2. Cross-border cooperation	Specific actions		429,901.20		<p>The objective of the Specific Action EMPACT is to develop complex and long-term EMPACT activities and actions, laid down in the operational action plans (OAPs) and implementing one or more common horizontal strategic goals (CHSGs) contained in the EMPACT multi-annual strategic plan (MASP) designed for the EMPACT cycle 2022-2025 (reference: Council document 10109/21 of 23 June 2021 (EU LIMITE).</p> <p>ISF/2022/SA/2.2.1/012 EMPACT EUR 54.000,00 - Spain is carrying out the project CCH - EUROPEAN OPERATIONAL TEAM Costa del Sol, mainly related to EMPACT CCH (Cannabis/Cocaine/Heroin), but also to EMPACT HRCN (High-Risk Criminal Networks), covering strategic goals n°1, 2, 3, 4 and 8. The project partnership is composed of Spain, Bulgaria, Estonia, Finland, France, the Netherlands, Lithuania, Latvia, Poland, Portugal, Romania, Sweden, Slovenia, Denmark, Iceland, Norway, Serbia, UK, USA, Frontex and Europol. The Pilot Project is meant to establish a European Operational Team (EOT) in the Spanish region 'Costa del Sol', to develop and implement a joint investigative and operational strategy against the main criminal organisations and related High Value Targets (HVTs) affecting the EU Member States from the region. The activity of the EOT will be primarily aimed at identifying, investigating and dismantling HVTs and related organised criminal networks. The selection of HVTs and the establishment of related Operational Task Force (OTF) will be carried out in accordance with Standard Operating Procedure developed jointly by the EU Member States and Europol.</p> <p>ISF/2022/SA/2.2.1/001 EMPACT EUR 375.901,20 - Estonia is carrying out the project Tackling Excise Crime in the Baltic Region, related to EMPACT Excise fraud, and covering strategic goals n°2 (mainly) but also n° 3, 4 and 6. The project partnership is composed of Estonia, Lithuania and Latvia. The project is led by the Estonian Tax and Customs Board (ETCB). It aims at reducing excise criminality and excise tax gap in the Baltic region and EU overall, by increasing the efficiency and capabilities of the participating authorities in fight against shadow economy (illegal tobacco, fuel, alcohol) in the EU/Baltic region.</p>	
3. Preventing and combating crime	Specific actions		436,068.90		<p>ISF/2022/SA/3.3.1/002 THB EUR 436.068,90 - In the framework of the implementation of Directive 2011/36/EU on preventing and combating trafficking in human beings and protecting its victims ("EU Anti-trafficking Directive") and the EU Strategy on Combatting Trafficking in Human Beings (2021-2025), the objective of this specific action is to provide assistance and support services for victims of trafficking in human beings who hold the citizenship of an EU Member States or are long-term residents in one of the EU Member States participating in the Internal Security Fund.</p> <p>Estonia is carrying out the national project Alert helpers! –Building collaborative capacity for identification and assistance of THB victims in Estonia. The project aims at improving the competence of the professionals and volunteers in identifying vulnerable persons and potential victims of human trafficking.</p>	
TA.36(5). Technical assistance - flat rate (Art. 36(5) CPR)			51,958.20		TA	

DOCUMENTS

Document title	Document type	Document date	Local reference	Commission reference	Files	Sent date	Sent by
Summary of proposed amendments	Supplementary Information	28 Aug 2025			Summary of proposed amendments		
Performance Framework	Supplementary Information	28 Aug 2025			Performance Framework		
ISF programme (in Estonian)	Supplementary Information	28 Aug 2025			ISF programme (in Estonian)		
ISF programme with TRACKS	Supplementary Information	28 Aug 2025			ISF programme with TRACKS		
HEC long version	Supplementary Information	28 Aug 2025			HEC long version		